

National Action Plan for Energy Efficiency

www.epa.gov/ eeactionplan Integrating Energy Efficiency into Utility Resource Planning: Best Practices

Snuller Price Partner Energy and Environmental Economics, Inc.



## The Urgency of Integrating EE in Resource Planning

- Huge surge in EE spending in the US
  - States across the country are actively ramping up EE programs
    - California \$1B+/year, New York, Vermont, others
    - Illinois, Pennsylvania, Ohio, others
  - Federal stimulus package of \$16B+
  - Federal EE portfolio legislation is being considered
- Unprecedented spending means unprecedented responsibility to spend the money well
  - What happens if these programs are not successful? How long will EE be set back?
- The key to capturing the value of EE is careful coordination of EE with utility resource planning



#### **National Action Plan for Energy Efficiency**

- Encouraging EE is becoming standard industry practice
- Guide to Resource Planning with Energy Efficiency is a compilation of best practices and examples



#### Guide to Resource Planning with Energy Efficiency

A RESOURCE OF THE NATIONAL ACTION PLAN FOR ENERGY EFFICIENCY

NOVEMBER 2007



#### **Origins of Utility Planning Processes**

#### • Traditional least cost utility planning objective is to...

- develop the least cost supply portfolio that
- has acceptable level of cost risk,
- meets established reliability criteria, and
- complies with environmental regulations.
- Traditional analysis yields a preferred supply plan
- Integrated supply and demand planning ("IRP") can also yield a preferred supply plan
- No 'benefits' calculation is needed in this framework, just a complete characterization of all costs required to meet the object function



#### Why cost-effectiveness analysis?

- Shortcomings of "full IRP" approach
  - Complex analysis on broad set of issues from fuel supply, operability, supply technology
  - Significant time required (2+ years typically)
  - Lack of stakeholder transparency
  - Focus on ratepayer cost and risk, subject to minimum standards on reliability, environment
- Once you have your 'preferred plan'

How do you test for a lower cost solution?



#### **Typical EE Evaluation Framework**

## Testing whether an alternative plan is lower cost is the basic building block of CE analysis



Without close coordination with resource planners we may not capture all of the avoided costs from EE, particularly capacity value of supply projects



#### Key Elements of Integrating EE in Utility Planning





#### Key Challenges/Steps in Integrating EE into Resource Plan

- Determining the value of EE
  - Energy procurement (estimating and valuing savings)
  - Capacity benefits (estimating and valuing savings, factors in achieving benefits)
  - Incorporating non-energy benefits (such as reductions in GHG emissions)
- Setting targets and allocating budgets
  - Quantity of EE to implement
  - Estimating program effectiveness
  - Institutional difficulty in reallocating budget
  - Cost expenditure timing vs. benefits
  - Ensuring program costs are recaptured
- Measuring impacts and adjusting resource plans, EE programs, and EE delivery to maximize savings



#### Incorporating Energy Efficiency in Load Forecasting

- Need to incorporate into planning process to capture the full value of energy efficiency
  - Distinguish between incremental energy efficiency and energy efficiency already embedded in the base forecasts
  - Recognize that some energy efficiency would occur without specific utility programs
- Peak impacts need to be based on coincidence with the system peak.







Street Light Program

#### **Targeted Energy Efficiency Example: Bonneville Power Administration**

2004 Covington Transformer Bank Loadings by Day and Hour Emergency Unit = 2850 MVA



2-Jan

8-Jan 1-Jar 4-Jar

3-Jar

-Fe

1-Dec

14-Dec 7-Dec 0-Dec

5-Dec 8-Dec

27-Nov 30-Nov

6-Dec

9-Dec 2-Dec

1-Nov

8-Nov

5-Nov

2350-2850
1850-2350
1350-1850
850-1350

3-Feb



#### Tracking Energy Efficiency Resources in Load Forecasts



Note: Energy Efficiency in Western Utility Resource Plans: Impacts on Regional Resource Assessment and Support for WGA Policies can be downloaded at http:eetd.lbl.gov/ea/EMS/rplan-pubs.html



# **Evaluation, Measurement and Verification (EM&V)**

- Evaluation, measurement, and verification (EM&V) is the process of determining and documenting the results, benefits, and lessons learned from an energyefficiency program.
- <u>Critical</u> for program improvement and measurement of the impact of EE in the resource portfolio
- <u>Critical</u> for promotion of the EE team achievements in the service territory and community
- Without EM&V we just have "programs" and can't justify EE as a tangible resource with delivered savings

### **Budgeting for Energy Efficiency**

- Biggest barrier to EE is the budget
- Many states are ramping up EE. How do we spend the budget well and justify increases?
  - Delivering high value services to customers
  - Promotion of achievements and goals
  - Continuous improvement
- Getting the most out of our energy efficiency dollars will be critical to on-going funding

Just like any business, the key to secure funding is delivering high value, promotion, and continuous improvement



#### **Resources and Next Steps**

- National Action Plan for Energy Efficiency: The Report
  - Covers key barriers and policy options for EE in resource planning, utility revenue requirements, rate design and program implementation.
  - Chapter 3: Energy Resource Planning Processes.
- Guidebook on Energy Resource Planning and Procurement Processes: Integrating Energy Efficiency
  - A 'How-to-Guide' that walks through important methodology and data input assumptions for incorporating EE in the resource planning process.
  - Lists important sources of data that are commonly used to develop the necessary data and information.



### **For More Information**

#### www.epa.gov/eeactionplan

Speaker's contact information

Snuller Price, Partner Energy and Environmental Economics, Inc. (E3) San Francisco, CA 94104 snuller@ethree.com (415)391-5100 EPA & DOE Contacts

Katrina Pielli Pielli.Katrina@epa.gov (202) 343-9610

Larry Mansueti Lawrence.Mansueti@hq.doe.gov (202) 586-2588