Incorporating Energy Efficiency into Regional Transmission Planning: Experiences from the West

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# **Background:** Transmission Planning Process in the Western Interconnection

- The Western Electricity Coordinating Council (WECC) conducts transmission planning studies for the Western Interconnection
- Purpose is to evaluate <u>economic</u> transmission upgrades, not <u>reliability</u> upgrades
- Production cost modeling to characterize future congestion levels and inform decisions about potential transmission capacity additions
- Stakeholder-driven process to develop scenarios and assumptions
- Currently conducting 10-year analysis (2022)
- Similar to utility IRP, but different:
- Informational, not prescriptive
- WECC does not have regulatory authority over transmission development



### **Background: DSM in WECC's Transmission** Planning Analyses

- DSM assumptions varied across two scenarios:
  - Common Case (i.e., the reference case)
  - High DSM Case
- Both scenarios required the development of modeling assumptions regarding the impact of:
  - Energy efficiency programs and policies
  - Demand response programs and dynamic pricing tariffs
  - Distributed generation
- DSM and DG assumptions (resource levels and characteristics) developed for each individual balancing authority



#### **Balancing Authorities (BAs) in the Western** Interconnection





## WECC Common Case Energy Efficiency Assumptions and Methodology



## **Developing the Common Case Load Forecasts**

Adjust load forecasts submitted by balancing authorities to reflect the expected impact of current EE policies and program plans



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# Estimating the "Embedded" Savings in Balancing Authority Load Forecasts

- Two types of policies of primary interest:
  - Customer-funded (aka "ratepayer-funded") EE programs
  - Federal appliance, lighting, and equipment standards
- Interacted extensively with balancing authority load forecasting staff in order to understand underlying EE assumptions
- Most BA forecasts fully captured expected savings from customer-funded programs, though there were exceptions:
  - Some only account for existing programs, not planned new programs
  - Some only account for programs through the end of their current funding cycle
  - Some forecasts do not explicitly model any programs; implicitly assume continuation of historical savings rate



## Federal Appliance/Lighting Standards Embedded Savings in BA Load Forecasts

- Many load forecasts do not explicitly model the impact of federal standards
- <u>Default Assumption</u>: Embedded savings from standards is equal to the amount that would occur if savings continued to accumulate at their historical rate
- Some load forecasts are based on end-use model or statistical adjustments that can capture the impact of federal standards
  - These load forecasts may account for <u>recently-adopted</u> federal standards, even those that haven't yet gone into effect, but typically don't model scheduled <u>future</u> standards
- BPA and Northwestern public utility districts: Load forecasts are net of Council's conservation targets, which capture the potential savings from future federal standards



### Adjusting Load Forecasts to Account for Accelerated Savings from Federal Standards

 Savings from federal standards over the next decade expected to accumulate at faster than the historical rate, due to standards adopted over the 2009-2013 timeframe



Assume that savings from 2009-2013 standards are not captured in pure econometric forecasts lacking an end-use model or adjustment

For other balancing authorities, assume that forecast captures all or a portion of savings from 2009-2013 standards



#### Adjustments to Initial BA Load Forecasts: Percentage Reduction to Annual <u>Energy</u> in 2021



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#### **WECC Common Case Load Forecasts**



#### High DSM Case Energy Efficiency Assumptions and Methodology

Results shown here are for last year's WECC study; the high DSM case for this year's study is currently under development



## High DSM Scenario Background

 High DSM scenario was based on achieving the full <u>economic</u> <u>energy efficiency potential</u> throughout the West





#### **Energy Efficiency Potential Studies Used for** the High DSM Scenario

Region	Utility	Potential Study
Mountain	PSCo	KEMA. 2010. Colorado DSM Market Potential Assessment: Final Report. Prepared for Xcel
		Energy.
	Tri-State	Nexant. 2010. System Wide Electric Energy Efficiency Potential Study
	Colorado Springs	Summit Blue Consulting. 2010. Colorado Springs Utilities Demand-Side Management
		Potential Study and Plans.
	Alberta	Canadian Manufacturers and Exporters Association. 2010. Improving Energy Efficiency for
		Alberta's Industrial and Manufacturing Sectors.
Pacific Northwest	N/A (region-wide)	Northwest Power and Conservation Council. 2010. 6th Power Plan.
	BC Hydro	Marbek & Associates. 2007. BC Hydro 2007 Conservation Potential Review.
	Idaho Power	Nexant. 2009. Idaho Power Demand Side Management Potential Study.
	Northwestern	Nexant. 2010. NorthWestern Energy Assessment of Energy Efficiency Potentials (2010-2029).
	Pacific Power	Quantec. 2007. PacifiCorp Assessment of Long-Term, System-Wide Potential for Demand-Side
		and Other Supplemental Resources.
Southwest	Rocky Mountain Power	Quantec. 2007. PacifiCorp Assessment of Long-Term, System-Wide Potential for Demand-Side and Other Supplemental Resources.
	Arizona Public Service	ICF. 2007. Arizona Public Service Energy Efficiency Potential Study.
	Public Service New Mexic	co Itron. 2006. Public Service New Mexico Electric Energy Efficiency Potential Study.
	Salt River Project	Cadmus. 2010. Salt River Project 2012-2017 Energy Efficiency Plan, Final Report.
California	Investor-owned utilities	California Energy Commission. 2010. Incremental Impacts of Energy Efficiency Policy
		Initiatives Relative to the 2009 Integrated Energy Policy Report Adopted Demand Forecast.
		Itron. 2008. California Energy Efficiency Potential Study.

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#### **Energy Efficiency Savings in the High DSM Case, Reference Case, and Initial Forecasts**



Note: "WECC LRS Forecast" refers to the set of forecasts initially submitted to WECC by the balancing authorities (i.e., prior to any efficiency adjustments)

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#### **Comparison of High DSM Load Forecast to Reference Case and Initial BA Forecasts**

WECC Annual Energy Demand





1050

### Impact of High DSM on Congestion: The Fundamentals

- Congestion occurs when transmission constraints require relatively expensive generation to be dispatched instead of cheaper generation located on the other side of the constraint
- Impact of High DSM on congestion is not totally intuitive
- Primary effect
  - High DSM will <u>decrease</u> congestion if it occurs in an importing region
  - But it will increase congestion if it occurs in an exporting region
- Secondary effect: High DSM reduces RPS requirements
  - Reduces congestion by reducing the need for remote renewables
- Net impact of High DSM on congestion levels will depend on the relative magnitude of the effects above



## Impact of High DSM on Congestion in the WECC 2020 Study



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## **Summary and Conclusions**

- EE is not really a "resource" for relieving <u>economic</u> transmission congestion (in the same way as it is for <u>reliability</u>)
  - Reducing congestion is potentially a byproduct of EE, but not really an objective
- But it is still important to rigorously account for EE and DSM in transmission planning activities → it affects congestion levels and the value of potential transmission additions
- The impact of EE on regional congestion is not always intuitive
- The methods and protocols for ensuring a robust treatment of energy efficiency and other DSM resources are still evolving (lots of lessons to be learned from utility IRP)
- Challenges: Data availability, time/resource constraints, educating broad base of stakeholders





