

Risk Mitigation Benefits of Energy Efficiency

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PRACTICING RISK-AWARE ELECTRICITY REGULATION: What Every State Regulator Needs to Know





Context: High Stakes

- U.S. power industry is entering a "build cycle" with much higher investment levels
 - Brattle: \$2T by 2030 (~2x recent levels)
- Causes
 - Aging infrastructure
 - New transmission requirements
 - Demand side and smart grid
 - Air and water regulation much stronger
 - Fuel economics

Challenges to utilities

- Flat load growth
- Distributed generation
- Uncertain economy
- Financial metrics less forgiving than 1980s









Notes

- Unadjusted 2010 cost estimates were used for consistency
- Costs for wind and photovoltaics have fallen sharply in last two years (faster than these 2010 estimates)
- Cost of nuclear power has risen post-Fukushima (more than these 2010 estimates)



Figure ES-2

RELATIVE COST RANKING OF NEW GENERATION RESOURCES HIGHEST LEVELIZED COST OF ELECTRICITY (2010)

Solar Thermal

Solar-Distributed*

Large Solar PV*

Coal IGCC-CCS

Solar Thermal w/ incentives

Coal IGCC

Nuclear*

Coal IGCC-CCS w/ incentives

Coal IGCC w/ incentives

Large Solar PV w/ incentives*

Pulverized Coal

Nuclear w/ incentives*

Biomass

Geothermal

Biomass w/ incentives

Natural Gas CC-CCS

Geothermal w/ incentives

Onshore Wind*

Natural Gas CC

Onshore Wind w/ incentives*

Biomass Co-firing

Efficiency

LOWEST LEVELIZED COST OF ELECTRICITY (2010)



- Initial Cost Risk: includes unplanned cost increases, delays and imprudent utility actions
- Fuel and Operating Cost Risk: includes fuel cost and availability, as well as O&M cost risks
- New Regulation Risk: includes air and water quality rules, waste disposal, land use, and zoning
- Carbon Price Risk: includes state or federal limits on greenhouse
 gas emissions
- Water Constraint Risk: includes the availability and cost of cooling and process water
- **Capital Shock Risk**: includes availability and cost of capital, and risk to firm due to project size
- Planning Risk: includes risk of inaccurate load forecasts, competitive pressure

RELATIVE RISK EXPOSURE OF NEW GENERATION RESOURCES							
Resource	Initial Cost Risk	Fuel, O&M Cost Risk	New Regulation Risk	Carbon Price Risk	Water Constraint Risk	Capital Shock Risk	Planning Risk
Biomass	Medium	Medium	Medium	Medium	High	Medium	Medium
Biomass w/ incentives	Medium	Medium	Medium	Medium	High	Low	Medium
Biomass Co-firing	Low	Low	Medium	Low	High	Low	Low
Coal IGCC	High	Medium	Medium	Medium	High	Medium	Medium
Coal IGCC w/ incentives	High	Medium	Medium	Medium	High	Low	Medium
Coal IGCC-CCS	High	Medium	Medium	Low	High	High	High
Coal IGCC-CCS w/ incentives	High	Medium	Medium	Low	High	Medium	High
Efficiency	Low	None	Low	None	None	Low	None
Geothermal	Medium	None	Medium	None	High	Medium	Medium
Geothermal w/ incentives	Medium	None	Medium	None	High	Low	Medium
Large Solar PV	Low	None	Low	None	None	Medium	Low
Large Solar PV w/ incentives	Low	None	Low	None	None	Low	Low
Natural Gas CC	Medium	High	Medium	Medium	Medium	Medium	Medium
Natural Gas CC-CCS	High	Medium	Medium	Low	High	High	Medium
Nuclear	Very High	Medium	High	None	High	Very High	High
Nuclear w/ incentives	Very High	Medium	High	None	High	High	Medium
Onshore Wind	Low	None	Low	None	None	Low	Low
Onshore Wind w/ incentives	Low	None	Low	None	None	None	Low
Pulverized Coal	Medium	Medium	High	Very High	High	Medium	Medium
Solar - Distributed	Low	None	Low	None	None	Low	Low
Solar Thermal	Medium	None	Low	None	High	Medium	Medium
Solar Thermal w/ incentives	Medium	None	Low	None	High	Low	Medium



Initial Cost Risk

• Levy Nuclear Power Plant (FL)

- Original: \$4-6B, 2016
- Last Estimate: \$24B, 2024
- Expected to add \$50/mo. to average residential bill
- Update: Cancelled, \$1.5 billion spent

Kemper IGCC (MS)

- Original: \$2.5B, 2012
- Today: \$4.7B, 2015, almost \$1B not recovered from ratepayers

• Edwardsport IGCC (IN)

- Original: \$2B
- Today: \$3.3B, capped at \$2.6B (\$700M disallowance for Duke)
- 14% rate hike

• Plant Vogtle (GA)

- ~\$900M overruns (disputed among partners)
- 1980s: 1200% cost overruns, \$19B disallowance

Water Constraint Risk

- Black & Veatch survey (2011): Water mgmt is #1 business issue facing sector
- Risks

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- Drought (France '03, Southern Co. '08, India '10)
- High intake temps (Connecticut '12, '13)
- Water rights (TX: 10% installed capacity at risk)





Cost

RELATIVE COST RANKING OF NEW GENERATION RESOURCES NEW GENERATION RESOURCES HIGHEST LEVELIZED COST OF ELECTRICITY (2010) Solar Thermal Solar—Distributed* Large Solar PV* Coal IGCC-CCS Solar Thermal w/ incentive Coal IGCC Nuclear* Coal IGCC-CCS w/ incentives **Coal IGCC** w/incentives Large Solar PV w/ incentives* Pulverized Coal NUCLEAF w/ incentives* Biomass Geothermal Biomass w/ incentives Natural Gas CC-CCS Geothermal w/ incentives **Onshore Wind*** Natural Gas CC **Onshore Wind** w/ incentives* Riomass Co-firing Efficiency

Figure ES-2

LOWEST LEVELIZED COST OF ELECTRICITY (2010)

HIGHEST COMPOSITE RISK Nuclear Pulverized Coal Coal IGCC-CCS Nuclear w/incentives Coal IGCC Coal IGCC-CCS w/ incentives Natural Gas CC-CCS Biomass Coal IGCC w/ incentives Natural Gas CC **Biomass** w/ incentives Geothermal Biomass Co-firing Geothermal w/ incentives Solar Thermal Solar Thermal w/ incentives Large Solar PV Large Solar PV w/ incentives **Onshore Wind** Solar—Distributed ves A DESCRIPTION OF

Efficiency

LOWEST COMPOSITE RISK

Figure ES-3

RELATIVE RISK RANKING OF

Risk



INCREASING RISK





OH: Bill Savings from EERS



Figure 5: Annual Costs and Bill Savings from SB221 Energy Efficiency Resource Standard







Utility Cost of Energy Saved and Energy Savings as a Percent of the Utility's Sales (2007)

Energy Savings as a Percent of Sales

Average Levelized Cost of Energy Saved (\$/kwh)



EE: Rates vs. Bills

Electricity rates may go up...

... but customer bills go down.







Source: Moody's







[INSERT COMPELLING PERSONAL ANECDOTE HERE]



Thank You!

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