

Using less. Doing more.

# **Financing Energy-Efficient Infrastructure**

**Unpacking The Toolbox of Best Practices and Partnerships** 

Kateri Callahan President, Alliance to Save Energy

**ACEEE Energy Efficiency Finance Forum** 

May 22, 2017

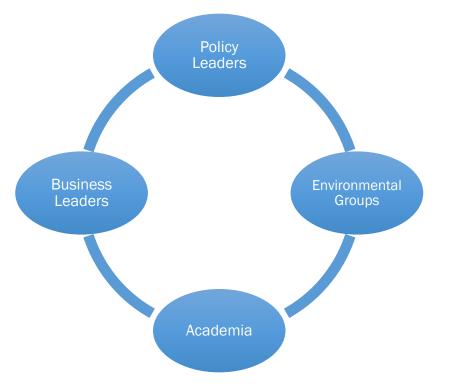
# What Is the Alliance to Save Energy?

#### • Structure

- -Nonprofit organization headquartered in U.S.
- –International reach, but focus on federal energy efficiency policy

#### Vision

- A nation that uses energy more productively to achieve economic growth, a cleaner environment and greater energy security, affordability and reliability
- Organization
  - -Founded in 1977—celebrating our 40<sup>th</sup> year!
  - -Staff of 25 professionals
  - -\$7 million annual budget





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# Looking Back to ARRA: Infrastructure Investments in Smart Grid

- DOE Investments of Over \$31 Billion in Projects Across the Country
  - \$4.5 billion for modernization of the nation's electric grid
  - Private electric sector funding matched to total more than \$9.5 billion
- Documented Results:
  - Improvements in distribution system reliability by up to 50%
  - Peak load reductions of more than 30%
  - Reductions in operational costs of up to 50%
  - -Improved resilience to weather outages

#### **Overview of Recovery Act-Funded Programs**

PROGRAMS	TOTAL OBLIGATIONS	AWARD RECIPIENTS
Smart Grid Investment Grant	\$3,482,831,000	99
Smart Grid Regional and Energy Storage Demonstration Projects	\$684,829,000	32
Workforce Development Program	\$100,000,000	52
Interconnection Transmission Planning	\$80,000,000	6
State Assistance for Recovery Act Related Electricity Policies	\$48,619,000	49
Enhancing State Energy Assurance	\$43,500,000	50
Enhancing Local Government Energy Assurance	\$8,024,000	43
Interoperability Standards and Framework	\$12,000,000	1
Program Direction <sup>1</sup>	\$27,812,000	



# Looking Back to ARRA Financing Capacity Building in State Energy Offices

- Under ARRA, \$3.1 billion was made available for SEP
  - -Encouraged financing mechanisms such as revolving loan funds
  - -35 states with revolving loan funds or credit enhancing programs
  - -Over \$1.6 billion known capitalization
- Proven Track Record of Success:
  - -Overall, SEP saved \$7.23 for each dollar of federal investment-
    - -\$256 million annual cost savings
    - -42.3 million MBtu annual energy savings
  - -Covers 153 million square feet of energy efficient retrofits in state and local government buildings alone
  - -Leverages federal capital--every \$50 million in SEP funding results in
    - Over \$585 million in economic development
    - Connects 300,000 efficiency experts to business owners and consumers to help the ALLIANC save money through energy efficiency

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## Today's Opportunity: Widen the Use of ESPCs in the Government Sector

- Estimating and Understanding Market Potential
  - -The U.S. market for ESCOs, the primary partner for and implementer of ESPCs, was \$6.3 billion in 2015 and expected to reach \$7 billion in 2017
  - –Navigant Research predicts the market will grow to \$11.5 billion in 2024
  - -MUSH market represents 63% of total
  - -New opportunities:
    - Increased demand for green-certified commercial office space
    - Expansion of ESPC Federal and MUSH markets
    - Expand use of ESPCs for mobility and water infrastructure



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## Today's Opportunity: Widen the Use of ESPCs in the Federal Sector

• How?

- Increasing and extending federal energy and water management goals
- Expanding use to include mobility projects

• Why?

- -Ensures efficiency improvements without upfront capital costs
- -Guarantees energy/operation cost savings
- -Saves taxpayers money on federal energy & water bills
- Ensures federal infrastructure improvements

#### Challenge?

-Congressional Budget office scoring of ESPC costs does not recognize savings potential



#### Increase Leverage of Infrastructure Investments: Maximize Public-Private Partnerships

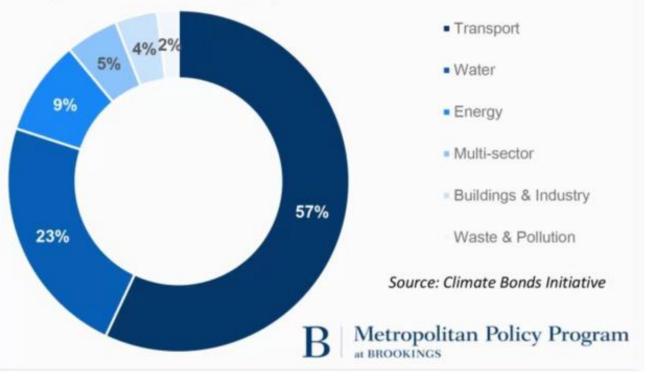
- Public Sector
  - Developing policy and regulatory instruments to overcome the barriers and facilitate the scaling-up of investments in energy efficiency projects is critical
- Private Sector
  - Sustaining investments relies on smart project/market development and commercial financing
- How Can Commercial Banks and Financial Institutions Contribute?
  - -Dedicated credit lines
  - -Risk-sharing facilities



### Increase Leverage of Infrastructure Investments: Scaling Mechanisms: Municipal Green Bonds

- Capitalize on Momentum:
  - –U.S. municipal bond market is \$3.8 trillion strong
    - Green labeled municipal bond market grew by 47% from 2014 to 2015
    - Attracts investors with high credit quality and unique tax advantages
    - Presents an opportunity for financing state and local infrastructure investments

Green municipal bonds are primarily financing transportation and water projects





# Increase Leverage of Infrastructure Investments: Scaling Mechanisms: Leading Issuers

- Green Bond Issuances on Both Coasts...and in the Middle, Too
  - -Largest Issuer: Washington
    - Over \$1 billion
    - Seattle Transit Authority: \$923 million
  - Massachusetts, New York, and D.C. active and issuing hundreds of millions
    - D.C. Water Authority example:
    - Taxable, fixed rate, first-ever "century" green bond
  - -Connecticut, Cleveland, Indiana, San Francisco PUC, and St. Paul also issued green water bonds

#### Issuance of green municipal bonds has soared Green bond issuance, 2013-2015

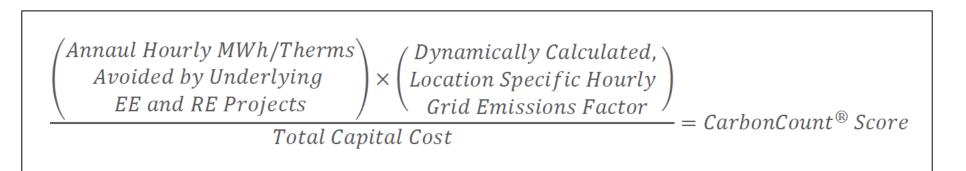




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# Today's Opportunity: Ensure Public Confidence in Green Investments

- CarbonCount® Green Bond Scoring Tool
  - -Allows apples-to-apples evaluations of bond investments in U.S.-based, energy efficiency and renewable energy projects
  - -Calculates project emissions reductions per \$1,000 of investment
  - -Promotes accountability and transparency in the growing green bond market
  - Encourages allocation of funds to those projects that are most impactful in terms of avoiding climate change





# Federal Policy Outlook: Opportunities in Tax Reform Debate

- Accelerated Depreciation for Smart Meters and Smart Grid Systems
  - -Applies to qualified smart electric meters and smart electric grid equipment
  - -Allows cost recovery over 10 years instead of the 20
- Accelerated Depreciation for Equipment
  - Revise and significantly shorten depreciation of equipment
- Opportunities for tax policy innovation
  - -Energy efficiency savings account concept for up-front costs of energy efficiency
  - –If homeowners could save for energy efficiency upgrades with pre-tax dollars, similar to options for health care costs, would more choose high-efficiency options?



#### Federal Policy Outlook: Opportunities in Possible Infrastructure Package

- Water and Wastewater Plants
  - -Typically largest energy consumers for municipalities
  - -Energy efficiency can be cost-effective investment option in local infrastructure.
  - -Savings as much as 30%
- Financing and Infrastructure
  - -From 2009 to 2011, FEMP arranged ESPCs that leveraged \$1.2 billion in project investment to save more than \$3.5 billion in energy and water costs
  - -Over 20 years, \$2.7 billion has been invested in 1,800 UESC projects that have saved more than 32,138,962 trillion BTUs

#### Grid Modernization

- -Reductions in line loss and voltage regulation could save 28 billion kWh in 2030
- Reduction of 10% in outage frequency, duration, and impact could save \$2.5 billion annually



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# Federal Policy Outlook: Potential Tax-Infrastructure Nexus

- Interest in Infrastructure Package that Emphasizes Need for Public-Private Partnerships
  - -Many observers consider infrastructure high on administration's priority list
  - Transportation Secretary Chao announced "principles" for infrastructure by end of May
  - -Issue area more ripe than others for bipartisan compromise
- Fiscal Reality Dictating Joint Tax-Infrastructure Approach
  - Tax incentives could be targeted and deployed to target infrastructure priorities
  - -Opportunities for efficiency include:
    - Efficiency requirements for procurements made with federal funds
    - Tax-exempt financing for state and local ESPCs



# **Thank You!**

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