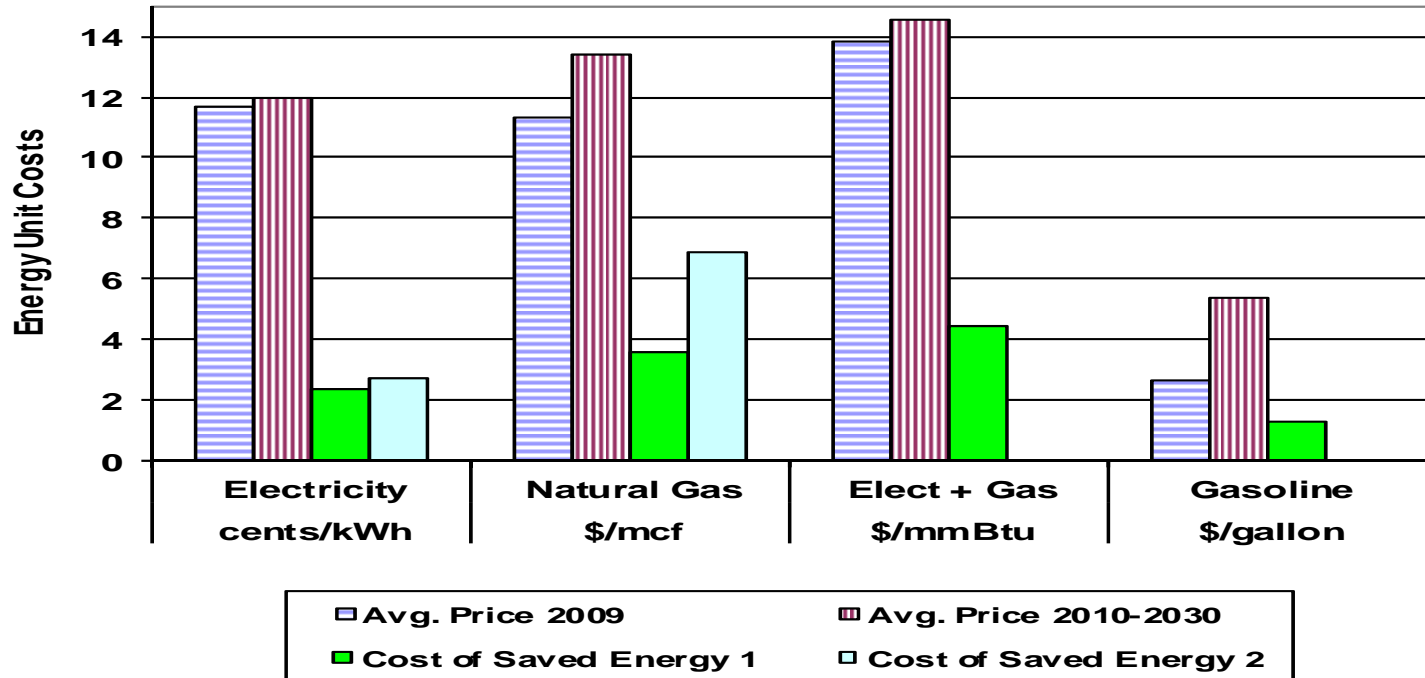


**LOCATING ENERGY EFFICIENCY IN A  
21<sup>ST</sup> CENTURY LEAST COST PLANNING ENVIRONMENT**

**MARK COOPER,  
SENIOR FELLOW FOR ECONOMIC ANALYSIS  
INSTITUTE FOR ENERGY AND THE ENVIRONMENT, VERMONT LAW SCHOOL  
SENIOR ADJUNCT FELLOW,  
SILICON FLATIRONS, UNIVERSITY OF COLORADO**

**ACEEE ENERGY EFFICIENCY CONFERENCE  
DENVER COLORADO  
SEPTEMBER 2011**

## Cost of Saved Energy Compared to Price of Energy



### Sources and Notes:

Gold, Rachel, Laura, et. al., *Energy Efficiency in the American Clean Energy and Security Act of 2009: Impact of Current Provisions and Opportunities to Enhance the Legislation*, American Council for an Energy Efficient Economy, September 2009),

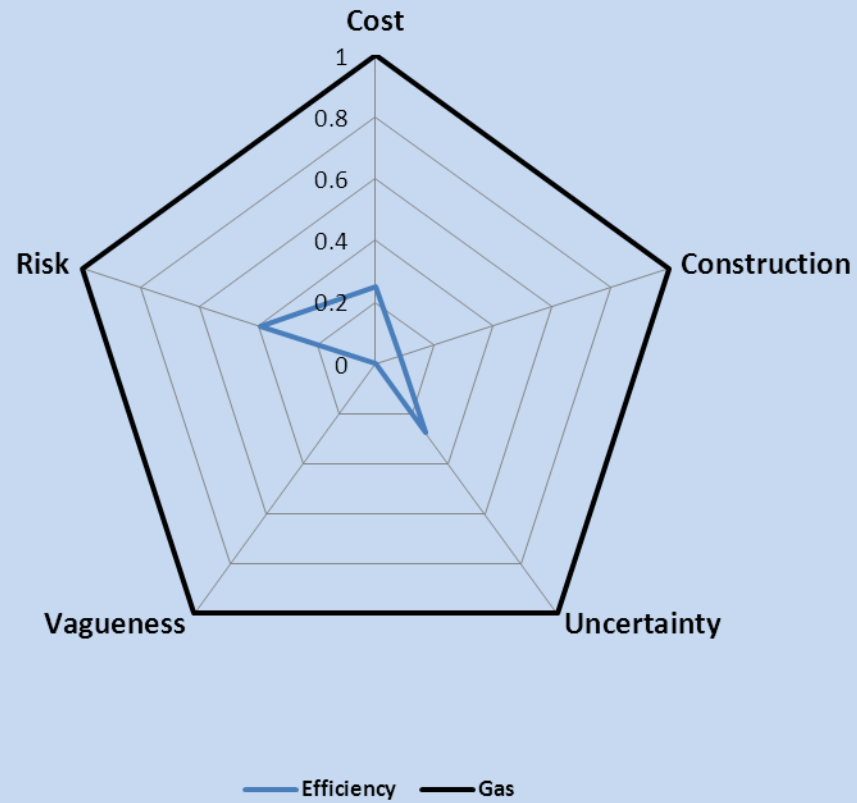
McKinsey Global Energy and Material, *Unlocking Energy Efficiency in the U.S. Economy* (McKinsey & Company, 2009).

National Highway Traffic Safety Administration, *Corporate Average Fuel Economy for MY2012-MY 2016 Passenger Cars and Light Trucks, Preliminary Regulatory Impact Analysis*, Tables 1b, and 10. The 7 percent discount rate scenario is used for the total benefit = total cost scenario..

National Research Council of the National Academies, *America's Energy Future: Technology and Transformation, Summary Edition* (Washington, D.C.: 2009). The NRC relies on a study by Lawrence Berkeley Laboratory for its assessment (Richard Brow, Sam Borgeson, Jon Koomey and Peter Biermayer, *U.S. Building-Sector Energy Efficiency Potential* (Lawrence Berkeley National Laboratory, September 2008).

2009 average prices are from the Energy Information Administration, Short-Term Outlook, while 2010-2030 Prices are from the *Annual Energy Outlook: 2009. Adjusted*.

## Multivariate Comparison (Gas =1)



**EXHIBIT I-2: COMPREHENSIVE LIST OF IMPERFECTIONS THAT CAUSE MARKETS TO FAIL  
(Citations to Lawrence Berkeley Laboratory & Resource for the Future)**

**TRADITIONAL NEOCLASSICAL & INDUSTRIAL  
BEHAVIORAL**

**NEW INSTITUTIONAL &**

<p><u><b>SOCIETAL FLAWS</b></u>  <u>Traditional Externalities</u> 1            Positive            Negative            Public Goods 22, a            Basic research B, b            Information            Learning-by-doing C, c            Learning-by-using D</p>	<p><u><b>INDUSTRY STRUCTURE</b></u>  <u>Imperfect Competition</u> 28            Concentration            Barriers to Entry            Scale f            Vertical Leverage            Collusion  <u>ICE problems</u>            Price discrimination            Entry barrier            Bargaining  <u>Technology</u> B, b            R&amp;D            Investment  <u>Marketing</u>            Bundling: Multi-attribute 13            Product Differentiation            Gold Plating            Inseparability            Purchase Method            Advertising  <u>Cost-Price</u>            Level            Structure            Product cycle            Disaggregated/            fragmented Mkt. 15            Ownership            Control            Transfer            Limited payback g            Lack of premium  <u>Elasticity</u>            Own-price            Cross-price            Income  <u>Availability</u>            Backward bending supply            Lack            Emergency replacement            Poor Quality  <u>Regulation</u> h, k, 14            Price Distortion Avg-cost 20, j            Permitting            Other Distortions</p>	<p><u><b>TRANSACTION COST</b></u> 2  <u>Search and Information</u> E            Imperfect Information G, 10            Availability            Accuracy 12            Search Cost 12  <u>Bargaining</u>            Risk &amp; Uncertainty 6, 7            Technology            Marketplace            Policy            Financial            Liability h, i  <u>Enforcement</u>            Switching costs j            Sunk costs g, k, 3            Monitoring Costs</p>	<p><u><b>BEHAVIORAL</b></u>  <u>BASICS</u> K  <u>Motivation Values &amp; Commitment</u> 19            Bounded Selfishness/wants            Morality            Fairness/reciprocity            Altruism            Preference            Custom 17            Social group &amp; status  <u>Perception</u>            Bounded Vision/Attention            Prospect L, 24            Framing            Loss Avoidance            Status Quo            Salience            Self-fulfilling Prophecy            Social Influence            Awareness            Attention            Low priority  <u>Calculation</u>            Bounded rationality M, 26            Ability to process info 27            Limited understanding            Heuristic Decision Making N            Rules of thumb            Information O            Discounting            Low Probability Events            Long-Term            Small Outcomes  <u>Execution</u>            Bounded Willpower            Improper use            Improper maintenance</p>
<p><u><b>ENDEMIC IMPERFECTIONS</b></u>  <u>Asymmetric Information</u> H, 9            Agency L, 4            Moral Hazard            Adverse Selection H  <u>Perverse Incentives</u> 1  <u>Conflict of Interest</u>  <u>Inequality</u>            Physical Capital E, e, 8            Maldistribution            Human Capital            Health            Education  <u>Macroeconomic Imbalances</u>            Income/            Demand            Insufficiency            Investment            Instability  <u>Network Effects</u>            Direct            User            Nonuser            Indirect            Cross platform  <u>Innovation Economics</u>            General Purpose Tech.            Producer surplus            Consumer surplus            Prosumers            Productivity            Applications</p>	<p><u><b>POWER</b></u>  <u>Legal Framework</u>            Property            Contract  <u>Policy</u>            Taxation            Subsidies            Protectionism            Trade  <u>Antitrust Enforcement</u>            Toward Mergers            Toward Behavior            Market Dominance  <u>Regulatory Capture</u></p>		

## EXHIBIT ES-1: TOPOGRAPHY AND NAVIGATION TOOLS FOR THE REGIONS OF KNOWLEDGE

	<u>REGIONS</u>			
	IGNORANCE	VAGUENESS	UNCERTAINTY	RISK
<u>TOPOGRAPHY</u>				
Knowledge of Outcomes Probabilities Challenges	Poorly defined Unknown Unanticipated Effects	Poorly defined Known Contested Framing	Well defined Unknown Nonlinear Systems	Well defined Known Familiar systems
Conditions	<i>Black Swans</i>	<i>Sort of Safe</i>	<i>Safe</i>	<i>Extremely safe with (mild randomness)</i>
Distributions Payoffs	<i>Fat tailed Complex</i>	<i>Thin tailed Complex</i>	<i>Fat tailed Simple</i>	<i>Thin tailed Simple</i>
<u>CHARACTERIZATIONS</u>				
Modern Greek Mythology	Unknown/ Unknowns Pandora, Pythia Hell	Unknown/ knowns Damocles, Cassandra Limbo	Known/ unknowns Cyclops	Known/knowns Medusa
Catholic			Purgatory	Reality
<u>ANALYSIS</u>				
Approach Tools	Multi-criteria analysis Diversity assessment	Fuzzy Logic Sensitivity analysis	Decision Heuristics Scenario analysis	Statistics Portfolio evaluation
<u>POLICY TOOLS</u>				
Instruments Rules	Insurance/ diversity	Monitor & Adjust	Optionality	Hedging

**TECHNOLOGY RISK ANALYSIS**  
 Precaution  
 Buy insurance for system survival  
 Accept non-optimization  
 Diversity  
 Variety  
 Balance  
 Disparity

**BLACK SWAN THEORY**  
*Truncate Exposure Buy insurance for system survival Accept non-optimization Redundancy Numerical Functional Adaptive*

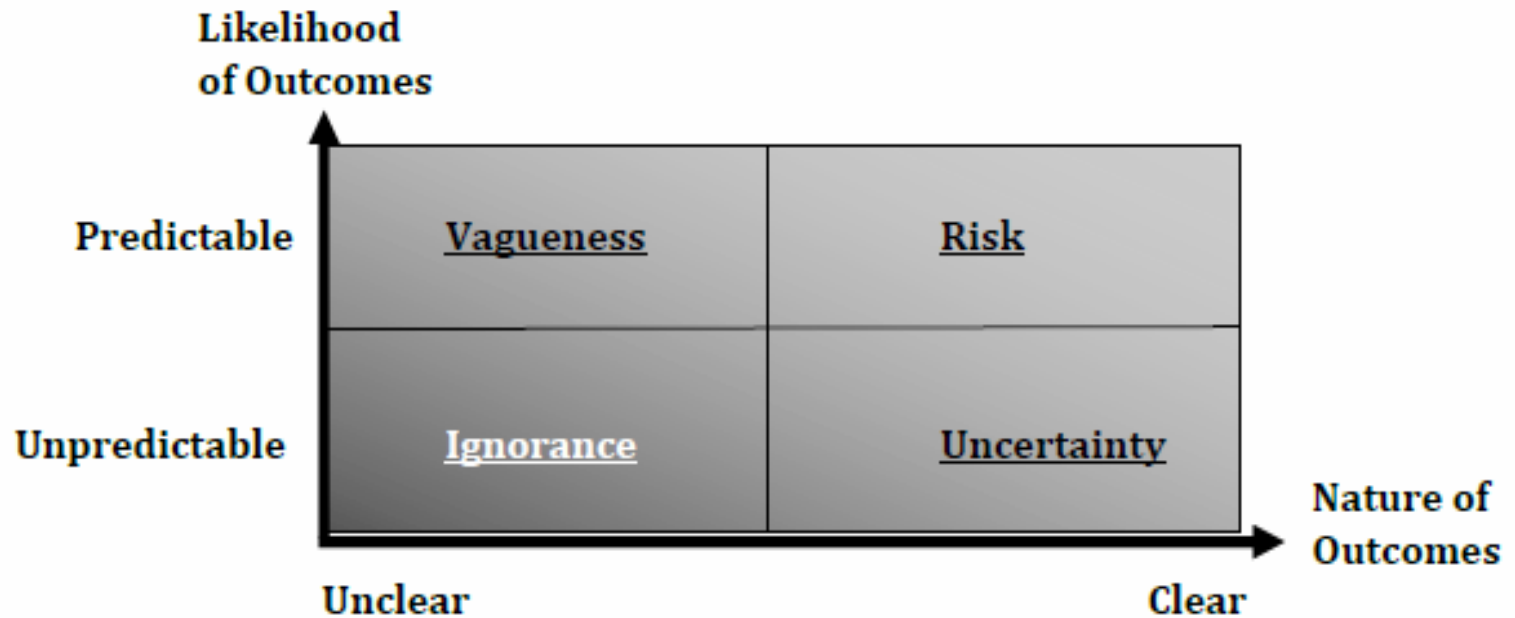
**TECHNOLOGY RISK ANALYSIS**  
 Resilience  
 Adaptability  
  
**BLACK SWAN THEORY**  
*Multi-functionality What Works*

**TECHNOLOGY RISK ANALYSIS**  
 Flexibility  
 Across Time  
 Across Space  
  
**BLACK SWAN THEORY**  
*Optionality*

**TECHNOLOGY RISK ANALYSIS**  
 Resilience  
 Robustness  
 Hedge  
  
**BLACK SWAN THEORY**  
*Robust to Error Small, Confined, Early Mistakes Incentive & disincentives Avoid Moral Hazard Hedge*

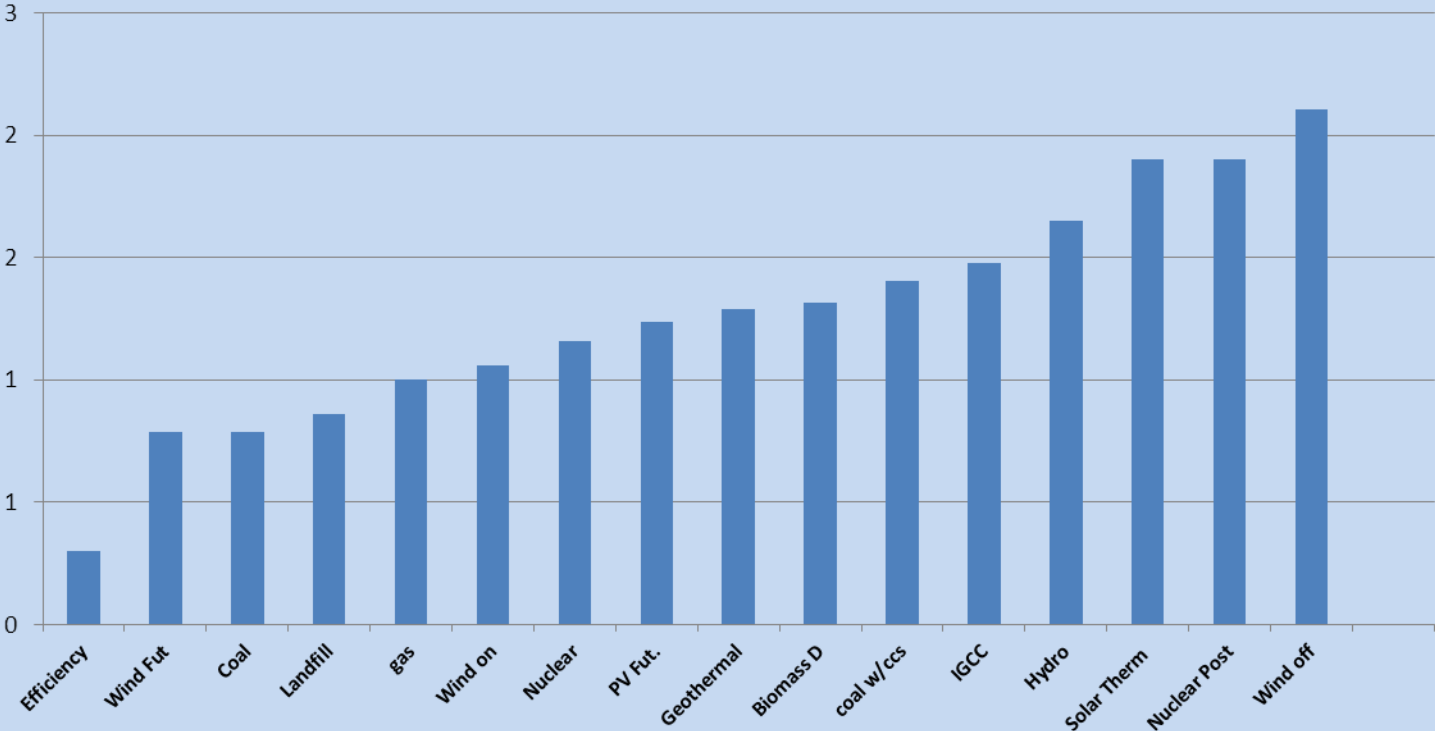
Sources: Nassim Nicholas Taleb, *The Black Swan* (New York: Random House, 2010), p.365; Andrew Stirling, *On Science and Precaution in the Management of Technological Risk* (European Science and Technology Observatory, May 1999), p. 17, *On the Economics and Analysis of Diversity* (Science Policy Research Unit, University of Sussex, 2000), Chapter 2; "Risk, Precaution and Science; Toward a More Constructive Policy Debate," *EMBO Reports*, 8:4, 2007.

## AMBIGUITY AND THE REGIONS OF KNOWLEDGE



- be hedged against **risk**,
- maximize options to reduce **uncertainty**,
- be flexible with respect to outcomes that are, at best, vague and
- be insulated against ignorance of the unknown.

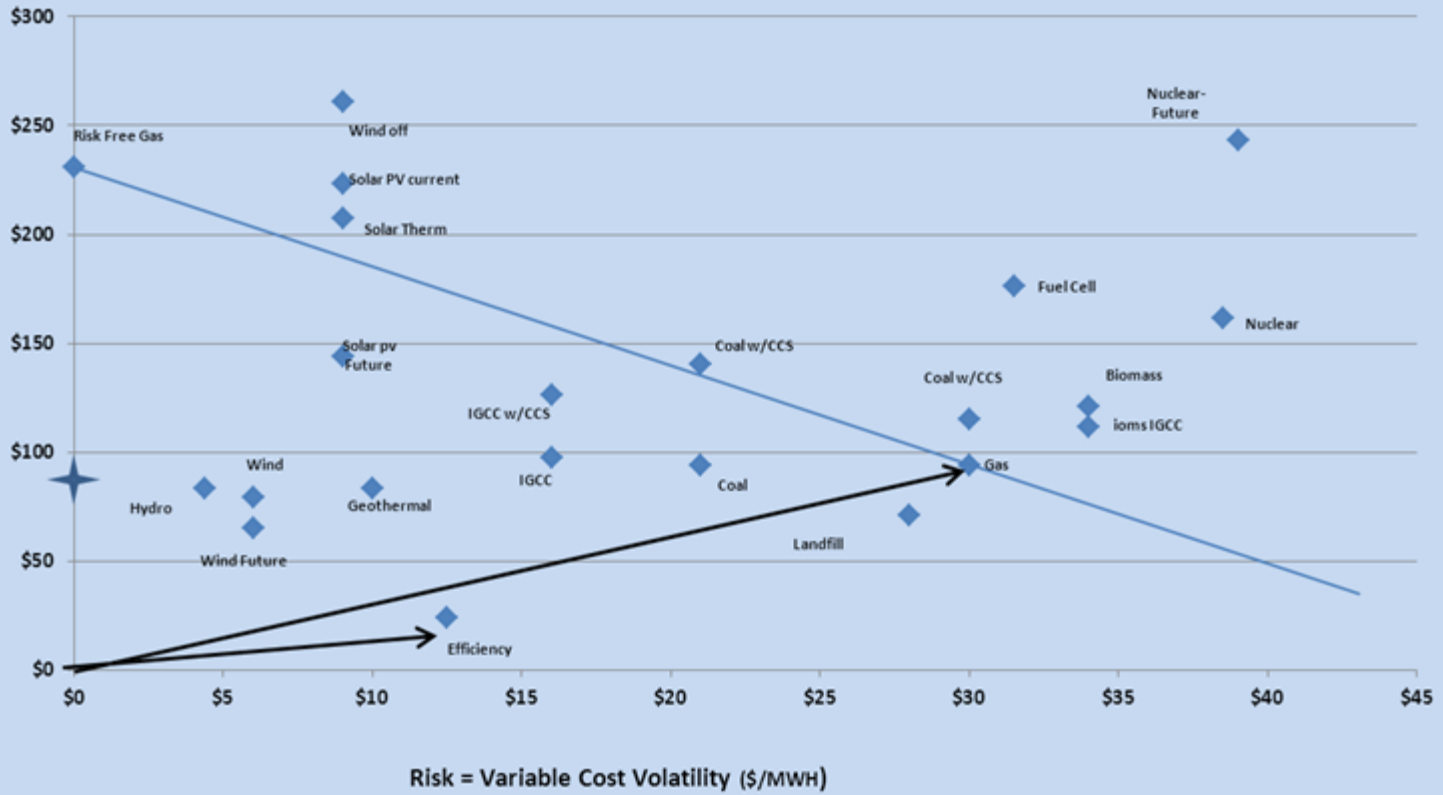
### Univariate Approach: Levelized Cost (Gas = 1)





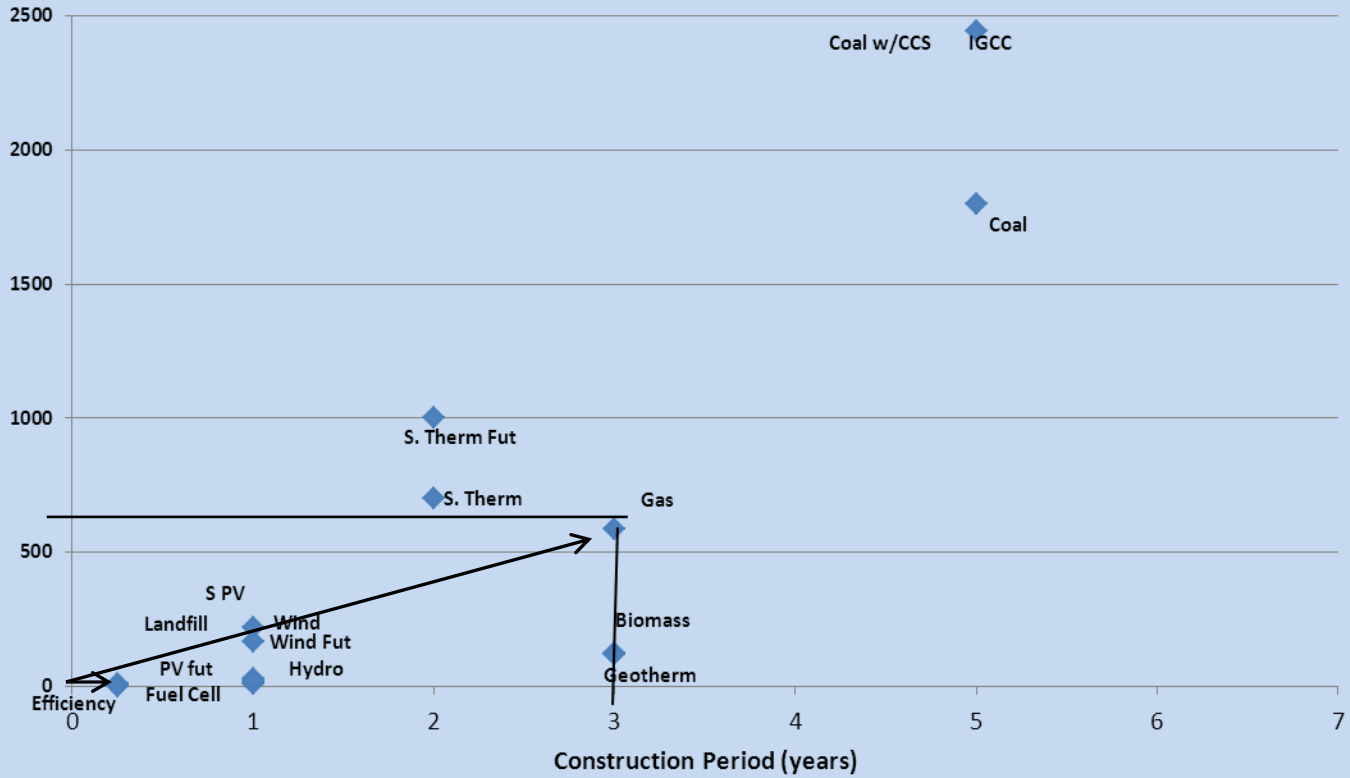
Levelized Cost  
2009\$/kw

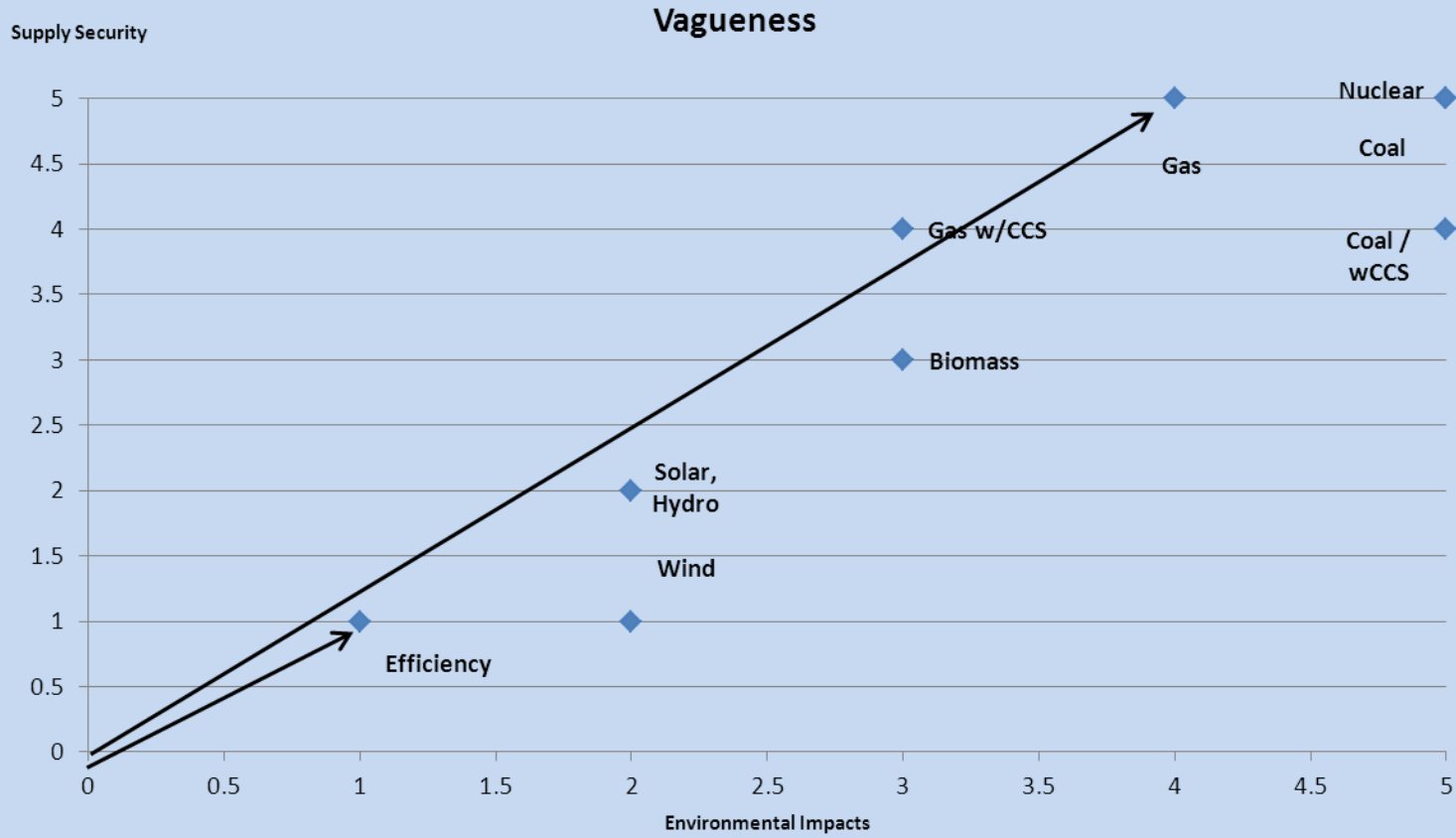
### Risk and Cost



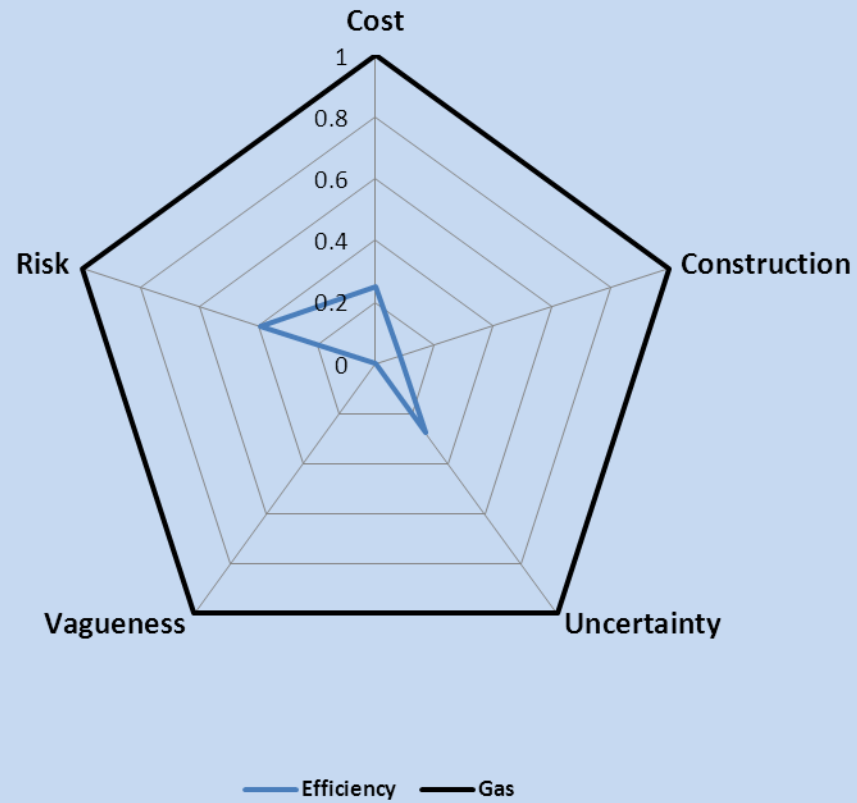
Sunk Capital Millions \$

## Sunk Costs and Construction Period





### Multivariate Comparison (Gas =1)



# Colorado PUC ERP

