

State Energy Efficiency Resource Standards (EERS) January 2017

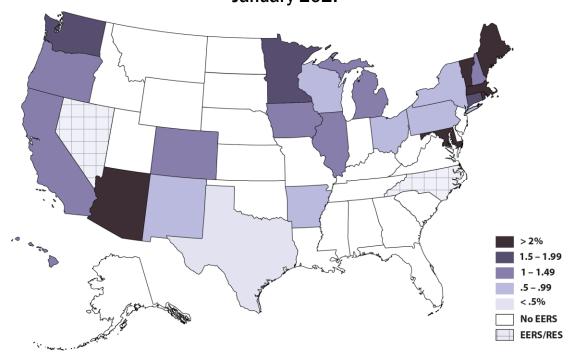


Figure 1. States with electric EERS policies in place (as of January 2017).

An energy efficiency resource standard (EERS) is a long-term (3+ years), binding energy savings target for utilities or third-party program administrators. Savings are achieved through energy efficiency programs for customers. An EERS is one of the most effective ways for a state to guarantee long-term energy savings. In 2015, states with an EERS achieved incremental electricity savings of 1.2% of retail sales on average, compared to average savings of 0.3% in states without an EERS.

Twenty-six states are currently implementing EERS policies requiring electricity savings (Figure 1).¹ Of these states, 16 also have EERS policies in place for natural gas. Seven of the 26 states have requirements that utilities or third-party administrators achieve all cost-effective energy efficiency.²

¹ This count includes 24 states with a standalone EERS policy and two states that allow energy efficiency to count toward renewable energy standards (RES). This count does not include Indiana, where EERS guidelines have been rolled back. Additional states have some form of targets, but for the following reasons we do not consider them to have an EERS: Florida (previous targets were underfunded, and recent targets are so low as to be negligible); Utah, Missouri, and Virginia (voluntary standards with no binding requirement). It should also be noted that as of the time of publication, EERS policies are pending in Delaware but final targets have not yet been approved.

² The seven states that have chosen to enforce all cost-effective efficiency requirements are California, Connecticut, Maine, Massachusetts, Rhode Island, Vermont, and Washington. In addition, New Hampshire's EERS has set forth a

Texas adopted the nation's first EERS in 1999, and many states followed suit in the mid-2000s. These policies have contributed to notable energy and bill savings in many states. All of the top fifteen energy-saving states in 2015 had an EERS policy in place.³ Furthermore, nearly every state with an EERS has met or surpassed their targets in recent years.⁴ This policy brief summarizes each state electricity and natural gas EERS policy currently in place. Table 1 outlines current policy approaches for electricity EERS policies. Table 2 describes natural gas EERS policies. For a more in-depth look at individual state EERS policies, visit ACEEE's State and Local Policy Database.⁵

Table 1. Electricity EERS policy status by state

	State Year enacted Authority Applicability (% sales affected)6	Electricity energy efficiency resource standard	Reference
1	Arizona 2010 Regulatory ⁷ IOUs, Co-ops (~59%)	Incremental savings targets began at 1.25% of sales in 2011, ramping up to 2.5% in 2016 through 2020 for cumulative electricity savings of 22% of retail sales, of which 2% may come from peak demand reductions.8 Co-ops must meet 75% of targets.	Docket No. RE-00000C-09-0427, Decision 71436 Docket No. RE-00000C-09-0427, Decision 71819
2	Arkansas 2010 Regulatory IOUs (~53%)	Incremental savings targets began at 0.25% in 2011, ramping up to 0.9% annually for 2015 – 2018 and 1.00% for 2019.	Order No. 15, Docket No. 08-137-U Order No. 17, Docket No. 08-144-U Order No. 1, Docket No. 13-002-U Order No. 7, Docket No. 13-002-U Order No. 31, Docket No. 13-002-U

long-term goal of achieving all cost-effective efficiency, which is anticipated to be met through planning and goal-setting in future implementation cycles.

⁶ This does not take into account whether large customers are eligible to opt-out of programs. For more information on large customer opt-out, see *The 2016 State Energy Efficiency Scorecard* (Berg et. al, 2016). http://aceee.org/research-report/u1606

³ 2015 is the most recent year for which complete data is available. See *The 2016 State Energy Efficiency Scorecard* (Berg et. al, 2016) for more details. http://aceee.org/research-report/u1606

⁴ See Energy Efficiency Resource Standards: A New Progress Report on State Experience (Downs and Cui, 2014) for more details: http://aceee.org/research-report/u1403

⁵ http://database.aceee.org/

⁷ EERS policies can either be established through legislation or regulatory action. EERS policies under regulatory authority were set without legislation requiring specific savings levels or calling upon the state public utility commission to set savings targets. Thus far, a total of 21 states have legislatively established EERS policies, while five states have done so solely through regulatory orders.

⁸ Incremental savings are one year of energy savings from measures implemented under programs in a given year. Cumulative savings are the savings in a given year from all the measures that have been implemented under the programs in that year and in prior years that are still saving energy.

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	 State Year enacted Authority Applicability (% sales affected)⁶ 	Electricity energy efficiency resource standard	Reference
3	California 2004, 2009, and 2015 Legislative ⁹ IOUs (~78%)	Average incremental savings targets average about 1.15% of retail sales electricity. In October 2015, California enacted SB 350, calling on state agencies and utilities to work together to double cumulative efficiency savings achieved by 2030. The CEC's SB 350 energy efficiency target setting efforts are anticipated to be completed in late 2017. Utilities must pursue all cost-effective efficiency resources.	CPUC Decision 04-09-060 CPUC Decision 08-07-047 CPUC Decision 14-10-046 CPUC Decision 15-10-028 AB 995 SB 350 (10/7/15) AB 802 (10/8/15)
4	Colorado 2007 Legislative IOUs (~57%)	Black Hills follows PSCo incremental savings targets of 0.8% of sales in 2011, increasing to 1.35% of sales in 2015. For the period 2015-2020, PSCo must achieve incremental savings of at least 400 GWh per year.	Colorado Revised Statutes 40-3.2-101, et seq.; Docket No. 12A-100E Dec. R12-0900; Docket 10A-554EG Docket No. 13A-0686EG Dec. C14-0731
5	Connecticut 2007 & 2013 Legislative IOUs (~94%)	Average incremental savings of 1.51% of sales from 2016 through 2018. Utilities must pursue all cost-effective efficiency resources.	Public Act No. 07-242 Public Act No. 13-298 2016-2018 Electric and Natural Gas Conservation and Load Management Plan
6	Hawaii 2004 and 2009 Legislative Statewide goal (100%)	In 2009, Hawaii transitioned away from a combined RPS-EERS to a standalone EEPS goal to reduce electricity consumption by 4,300 GWh by 2030 (equal to ~30% of forecast electricity sales, or 1.4% incremental savings per year).	HRS §269-91, 92, 96 HI PUC Order, Docket 2010-0037
7	Illinois 2007 and 2016 Legislative Utilities with over 100,000 customers, Illinois DCEO (~88%)	Incremental savings targets vary by utility, averaging 1.77% of sales from 2018 to 2021, 2.08% from 2022 to 2025, and 2.05% from 2026 to 2030. SB 2814 also sets a rate cap of 4%, allowing targets to be adjusted downward should utilities reach spending limits.	S.B. 1918 Public Act 96-0033 § 220 ILCS 5/8-103 Case No. 13-0495 Case No. 13-0498 S.B. 2814
8	Iowa 2009 Legislative IOUs (75%)	Incremental savings targets vary by utility from ~1.1-1.2% annually through 2018.	Senate Bill 2386 lowa Code § 476 Docket EEP-2012-0001

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 $^{^{9}}$ Legislation governing EERS policies may not include specific targets. In many cases, referenced legislation requires or explicitly enables the state public utility commission to set targets.

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	 State Year enacted Authority Applicability (% sales affected)⁶ 	Electricity energy efficiency resource standard	Reference
9	Maine 2009 Legislative Statewide goal (100%)	Electric savings of 20% by 2020, with incremental savings targets of ~ 1.6% per year for 2014-2016 and ~2.4% per year for 2017-2019. Efficiency Maine operates under an all cost-effective mandate.	Efficiency Maine Triennial Plan (2014-2016) Efficiency Maine Triennial Plan (2017-2019) H.P. 1128 – L.D. 1559
10	Maryland 2008; 2015 Legislative through 2015, regulatory thereafter Electric IOUs (99%)	15% per-capita electricity use reduction goal by 2015 (10% by utilities, 5% achieved independently). 15% reduction in per capita peak demand by 2015, compared to 2007. After 2015, targets vary by utility, ramping up by 0.2% per year to reach 2% incremental savings.	Md. Public Utility Companies Code § 7-211 MD PSC Dockets 9153-9157 Order No. 87082
11	Massachusetts 2009 Legislative IOUs, Co-ops, Muni's, Cape Light Compact (~86%)	Average incremental savings of 2.93% percent of electric sales for 2016-2018. All cost-effective efficiency requirement.	D.P.U. 15-160 through D.P.U. 15-169 (MA Joint Statewide Three-Year Electric and Gas Energy Efficiency Plan 2016- 2018) M.G.L. ch. 25, § 21;
12	Michigan 2008 and 2016 Legislative Statewide Goal (100%)	1.0% incremental savings through 2021.	Act 295 of 2008 S.B. 438
13	Minnesota 2007 Legislative Statewide Goal (100%)	1.5% incremental savings in 2010 and each year thereafter.	Minn. Stat. § 216B.241
14	Nevada 2005 and 2009 Legislative IOUs (~62%)	20% of retail electricity sales to be met by renewables and energy efficiency by 2015, and 25% by 2025. Energy efficiency may meet a quarter of the standard through 2014, but is phased out of the RPS by 2025.	NRS 704.7801 et seq. NRS 704.7801 as amended
15	New Hampshire 2016 Regulatory Statewide goal (100%)	0.8% incremental savings in 2018, ramping up to 1.0% in 2019 and 1.3% in 2020.	NH PUC Order No. 25932, Docket DE 15-137

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16	New Mexico 2008 and 2013 Legislative IOUs (68%)	5% reduction from 2005 total retail electricity sales by 2014, and an 8% reduction by 2020.	N.M. Stat. § 62-17-1 et seq.
17	New York 2008, 2016 Regulatory Statewide Goal (100%)	Under current Reforming the Energy Vision (REV) proceedings, utilities have filed efficiency transition implementation plans (ETIPS) with incremental targets varying from 0.4% to 0.9% for the period 2016–2018. In January, the PSC authorized NYSERDA's Clean Energy Fund (CEF) framework, which outlines a minimum 10-year energy efficiency goal of 10.6 million MWh measured in cumulative first year savings. The PSC issued a REV II Track Order in May prescribing that the Clean Energy Advisory Council also propose utility targets supplemental to ETIPS by October 2016. In response, the Council generated a report in November describing options for energy efficiency target setting, but did not yet offer a consensus recommendation. Some degree of overlap of program savings is anticipated between utility targets and NYSERDA CEF goals.	NY PSC Order, Case 07-M-0548 NY PSC Case 14-M-0101 NY PSC Case 14-M-0252 2015 New York State Energy Plan NY PSC Order Authorizing the Clean Energy Fund Framework Energy Efficiency Metrics and Target Options Report (November 2016)
18	North Carolina 2007 Legislative Statewide Goal (100%)	Renewable Energy and Energy Efficiency Portfolio Standard (REPS) requires renewable generation and/or energy savings of 6% by 2015, 10% by 2018, and 12.5% by 2021 and thereafter. Energy efficiency is capped at 25% of target, increasing to 40% in 2021 and thereafter.	N.C. Gen. Stat. § 62-133.8 04 NCAC 11 R08-64, et seq.
19	Ohio 2008, 2014 Legislative IOUs (~89%)	Beginning in 2009, incremental savings of 0.3% per year, ramping up to 1% in 2014 and 2% in 2021. Savings targets resumed in 2017 following a "freeze" (S.B. 310) in 2015-2016 that allowed utilities that had achieved 4.2% cumulative savings to reduce or eliminate program offerings.	ORC 4928.66 et seq. S.B. 221 S.B. 310
20	Oregon 2010 Regulatory Energy Trust of Oregon (~70%)	Incremental targets average ~1.3% of sales annually for the period 2015-2019.	Energy Trust of Oregon 2015-2019 Strategic Plan Grant Agreement between Energy Trust of Oregon and OR PUC

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	 Year enacted Authority Applicability (% sales affected)⁶ 	Electricity energy efficiency resource standard	Reference
21	Pennsylvania 2004 and 2008 Legislative Utilities with over 100,000 customers (~93%)	Varying targets have been set for IOUs amounting to yearly statewide incremental savings of 0.8% savings for 2016-2020. EERS includes peak demand targets. Energy efficiency measures may not exceed an established cost-cap.	66 Pa C.S. § 2806.1; PUC Order Docket No. M-2008- 2069887; PUC Implementation Order Docket M- 2012-2289411 PUC Final Implementation Order Docket M-2014-2424864
22	Rhode Island 2006 Legislative IOUs, Muni's (~99%)	Incremental savings of 2.5% in 2015 2.55% in 2016, and 2.6% in 2017. EERS includes demand response targets. Utilities must acquire all cost-effective energy efficiency.	R.I.G.L § 39-1-27.7 Docket No. 4443
23	Texas 1999 and 2007 Legislative IOUs (~73%)	20% incremental load growth in 2011 (equivalent to ~0.10% annual savings); 25% in 2012, 30% in 2013 onward. Peak demand reduction targets of 0.4% compared to previous year. Energy efficiency measures may not exceed an established cost cap.	Senate Bill 7; House Bill 3693; Substantive Rule § 25.181 Senate Bill 1125
24	Vermont 2000 Legislative Efficiency Vermont, Burlington Electric (100%)	Average incremental electricity savings of about 2.1% per year from 2015 – 2017. EERS includes demand response targets. Energy efficiency utilities must set budgets at a level that would realize all costeffective energy efficiency.	30 V.S.A. § 209; VT PSB Docket EEU-2010-06 Efficiency Vermont Triennial Plan 2015- 17 (2016 Update)
25	Washington 2006 Legislative IOUs, Co-ops, Muni's (~81%)	Biennial and Ten-Year Goals vary by utility. Law requires savings targets to be based on the Northwest Power Plan, which estimates potential incremental savings of about 1.5% per year through 2030 for Washington utilities. All cost-effective conservation requirement.	Ballot Initiative I-937 Energy Independence Act, Chapter 19.285.040 WAC 480-109-100 WAC 194-37 Seventh Northwest Power Plan (adopted 2/10/16)
26	Wisconsin 2011 Legislative Statewide Goal (100%)	Focus on Energy targets include incremental electricity savings of ~0.81% of sales per year in 2015-2018. Energy efficiency measures may not exceed an established cost-cap.	Order, Docket 5-FE-100: Focus on Energy Revised Goals and Renewable Loan Fund (10/15) Program Administrator Contract, Docket 9501-FE-120, Amendment 2 (3/16) 2005 Wisconsin Act 141

Table 2. Natural gas EERS policy status by state

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	StateYear enactedAuthorityApplicability(% sales affected)	Natural gas energy efficiency resource standard	Reference	
1	Arizona 2010 Regulatory IOUs (~85%)	~0.6% incremental savings per year (for cumulative savings of 6% by 2020).	Docket No. RG-00000B-09-0428 Dec. No. 71855	
2	Arkansas 2010 Regulatory IOUs (~60%)	Annual incremental reduction target of 0.50% for 2017-2019 for natural gas IOUs.	Order No. 15, Docket No. 08-137-U Order No. 1, Docket No. 13-002-U Order No. 7, Docket No. 13-002-U Order No. 31, Docket No. 13-002-U	
3	California 2004 and 2009 Legislative IOUs (~82%)	Incremental savings target of 0.42% for natural gas. Utilities must pursue all costeffective efficiency resources. In October 2015, California enacted SB 350, calling on the California Energy Commission, California Public Utilities Commission, and publicly owned utilities to work together to double cumulative efficiency savings achieved by 2030.	CPUC Decision 04-09-060 CPUC Decision 08-07-047 CPUC Decision 14-10-046 CPUC Decision 15-10-028 AB 995 SB 350 (10/7/15)	
4	Colorado 2007 Legislative IOUs (~72%)	Savings targets commensurate with spending targets (at least 0.5% of prior year's revenue).	Colorado Revised Statutes 40-3.2-101, et seq. Docket 10A-554EG Docket No. 13A-0686EG Dec. C14-0731	
5	Connecticut 2007 & 2013 Legislative IOUs (100%)	Average incremental savings of 0.61% per year from 2016 through 2018. Utilities must pursue all cost-effective efficiency resources.	Public Act No. 13-298 2016-2018 Electric and Natural Gas Conservation and Load Management Plan	
6	Illinois 2007 Legislative Utilities with over 100,000 customers, Illinois DCEO (~88%)	8.5% cumulative savings by 2020 (0.2% incremental savings in 2012, ramping up to 1.5% in 2019).	S.B. 1918 Public Act 96-0033 § 220 ILCS 5/8-103 Case No. 13-0495 Case No. 13-0498 S.B. 2814	
7	Iowa 2009 Legislative IOUs (100%)	Incremental savings targets vary by utility, ~0.66% -1.2% annually through 2018.	Senate Bill 2386 lowa Code § 476 Docket EEP-2012-0001	

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	StateYear enactedAuthorityApplicability(% sales affected)	Natural gas energy efficiency resource standard	Reference
8	Maine 2009 Legislative Efficiency Maine (100%)	Incremental savings of ~0.2% per year for 2017-2019. Efficiency Maine operates under an all costeffective mandate.	Efficiency Maine Triennial Plan (2014-2016) Efficiency Maine Triennial Plan (2017-2019) H.P. 1128 - L.D. 1559
9	Massachusetts 2009 Legislative IOUs, Co-ops, Muni's (100%)	Average incremental savings of 1.24% per year for 2016-2018. All cost-effective efficiency requirement.	D.P.U. Order 09-121 through 09-128 D.P.U. Order 12-100 through 12-111 M.G.L. ch. 25, § 21;
10	Michigan 2016 Legislative Statewide Goal (100%)	Incremental savings of 0.75% through 2021.	Act 295 of 2008 S.B. 438
11	Minnesota 2007 Legislative Statewide Goal (100%)	0.75% incremental savings per year in 2010-2012; 1% incremental savings in 2013 and each year thereafter.	Minn. Stat. § 216B.241
12	New Hampshire 2016 Regulatory Statewide Goal (100%)	0.7% incremental savings in 2018; 0.75% in 2019; and 0.8% in 2020.	NH PUC Order No. 25932, Docket DE 15-137
13	New York 2008, 2016 Regulatory Companies with 14,000+ customers (~100%)	Under current Reforming the Energy Vision (REV) proceedings, utilities have filed efficiency transition implementation plans (ETIPS) with incremental targets averaging 0.28% for the period 2016–2018. In January, the PSC authorized NYSERDA's Clean Energy Fund (CEF) framework, which outlines a minimum 10-year energy efficiency goal of 13.4 million MMBtus measured in cumulative first year savings. The PSC issued a REV II Track Order in May prescribing that the Clean Energy Advisory Council also propose utility targets supplemental to ETIPS by October 2016. In response, the Council generated a report in November describing options for energy efficiency target setting for electricity. The	NY PSC Order, Case 07-M-0548 NY PSC Case 14-M-0101 NY PSC Case 14-M-0252 2015 New York State Energy Plan NY PSC Order Authorizing the Clean Energy Fund Framework Energy Efficiency Metrics and Target Options Report (November 2016)

	StateYear enactedAuthorityApplicability(% sales affected)	Natural gas energy efficiency resource standard	Reference
		report did not consider natural gas efficiency, although it noted that gas efficiency targets should exist and should be developed after electricity targets are determined.	
14	Oregon 2010 Regulatory Energy Trust of Oregon (~89%)	Incremental savings of 0.3% of sales annually for the period 2015-2019.	Energy Trust of Oregon 2015-2019 Strategic Plan Grant Agreement between Energy Trust of Oregon and OR PUC
15	Rhode Island 2006 Legislative IOUs, Muni's (100%)	Incremental savings of 1% in 2015, 1.05% in 2016, and 1.1% in 2017. Utilities must acquire all cost-effective energy efficiency.	R.I.G.L § 39-1-27.7 Docket No. 4443
16	Wisconsin 2011 Legislative Statewide Goal (100%)	Focus on Energy targets include incremental natural gas savings of ~0.6% of sales per year in 2015-2018. Energy efficiency measures may not exceed an established cost-cap.	Order, Docket 5-FE-100: Focus on Energy Revised Goals and Renewable Loan Fund (10/15) Program Administrator Contract, Docket 9501-FE-120, Amendment 2 (3/16) 2005 Wisconsin Act 141

For more information on energy efficiency resource standards, please visit http://aceee.org/topics/energy-efficiency-resource-standard-eers

ACEEE Contacts:

Weston BergAnnie GilleoMaggie Molinawberg@aceee.orgagilleo@aceee.orgmmolina@aceee.org(202) 507-4293(202) 507-4002(202) 507-4004